Council Chambers 300 First Street Woodland, California

May 7, 1996

The Woodland City Council met in special session at 6:15 p.m. in order to convene a closed session. Before the closed session the City Manager announced the purposes of the three closed session topics. The first item was a conference with legal counsel regarding existing litigation [Government Code Section 54956.9(a)]. The names of the cases were: Winger, Fahrig, et al, v. City of Woodland (U.S. District Court, Eastern District of California, Case No. CIV-S-96-483 GEB GGH).; Winger v. City of Woodland (U.S. District Court, Eastern District of California, Case No. CIV-S-96-559 DFL JFM); and Joseph Hernandez v. City of Woodland. The second item was a conference with Labor Negotiator Kris Kristensen (Gov. Code Sec. 54957.6) regarding the following Employee Woodland Professional Police Employees' Association and Woodland Professional Firefighters' Association. The third item was a conference with real property negotiator (Government Code Section 54956.8) involving negotiating parties: P G and E Enterprises and City of Woodland. Property discussed was the Conaway Ranch and the topic under negotiation was the price and terms of payment. Council Members present at the meeting were: Rominger, Borchard, Losoya, Ryhal; Council Members absent: Flory. City Manager Kris Kristensen also attended the closed session. The special session and closed session was adjourned at 7:20 p.m.

The Woodland City Council met in regular session at 7:25 p.m. in the City Hall Council Chambers.

#### PLEDGE OF ALLEGIANCE:

Mayor Rominger opened the meeting and invited everyone present to join her in the pledge of allegiance to the Flag of the United States of America.

# **ROLL CALL**:

COUNCIL MEMBERS PRESENT: Rominger, Borchard, Flory (arrived at 7:44

p.m.), Losoya, Ryhal

COUNCIL MEMBERS ABSENT: None

STAFF PRESENT: Kristensen, Ruggiero, Siprelle, Wegener, James, Pollard,

Vicars, Mitchell

#### **CITY MANAGER ANNOUNCEMENT:**

City Manager Kris Kristensen announced that the Council just completed a closed session to discuss three different items. One item was a conference with legal counsel regarding existing litigation. The second item was a conference with the City's Labor negotiator, and the third item as a conference regarding real property negotiations. He said these closed sessions were held pursuant to the California Government Code.

#### **MINUTES**:

Mayor Rominger requested a correction to page 11, paragraph 4, of the March 5, 1996, City Council minutes regarding the Habitat Conservation Plan. She said the minutes should state that "Vice Mayor Rominger said she agreed with Dona Mast's comment that mitigation for areas outside the County should not be included in the Plan."

Council postponed the vote on the minutes since only two Council Members were present capable of approving the minutes.

#### **COMMUNICATIONS:**

- 1. From Finance Director Margaret Vicars a memo was received advising of claims for accounts payable and payroll paid for March 1996.
- 2. From the State Department of Alcoholic Beverage Control a copy of an application was received for an on sale beer and wine license (person to person transfer) for Golden Dragon Restaurant, 353 West Main Street. Community Services Officer Leilani Vierra had advised that the Police Department has no concerns with the issuance of this license.
- 3. From Robin Adam, who is currently serving as a WAVE, Channel 21 volunteer, a letter was received advising that she has been televising City Council as well as City board and commission meetings. She suggested a monthly volunteer telephone contact list in case meetings are cancelled on short notice. Council Members received a response letter from Assistant City Manager Kristine James.
- 4. From the State Department of Alcoholic Beverage Control a copy of an application was received for an off sale general alcoholic beverage license (person to person transfer) for College Street Market, 1349 College Street. Community Services Officer Leilani Vierra had advised that the Police Department has no concerns with the issuance of this license.
- 5. From Gary W. Zurcher a claim against the City was received. The claimant stated that Police Department employees damaged a window and gate at 634 1/2 California Street on March 13, 1996. The City's insurance representative recommended that the Council reject the claim and refer the claim to them.

On motion of Council Member Borchard, seconded by Council Member Losoya and carried by unanimous vote, the City Council rejected the claim against the City filed by Gary W. Zurcher and referred the claim to the City's insurance representative.

#### **COMMITTEE REPORTS:**

- 1. From Library Services Director Marie Bryan a report was received transmitting the minutes of the Library Board meetings of March 4 and March 18, 1996.
- 2. From Fire Chief John Buchanan a report was received transmitting the minutes of the Yolo County Communications and Emergency Services Agency Board meetings of March 6 and 14, 1996.
- 3. From the City Manager a report was received transmitting the minutes of the Yolo County Transit Authority Board meeting of March 27, 1996.
- 4. From Parks, Recreation and Community Services Director Tim Barry a report was received summarizing action taken at the Parks, Recreation and Community Services Commission meeting of April 3, 1996.
- 5. From the Parks, Recreation and Community Services Director a report was received summarizing action taken at the Commission on Aging meeting of April 9, 1996.
- 6. From the City Manager a report was received summarizing topics discussed at the Chamber/City 2 x 2 meeting of April 10, 1996.
- 7. From Assistant City Manager Kristine James a report was received transmitting the minutes of the Personnel Board meetings of April 10 and 24, 1996.
- 8. From Community Development Director Janet Ruggiero a report was received transmitting the minutes of the East Street Corridor Committee meeting of April 11, 1996.
- 9. From Director of Public Works Gary Wegener a report was received transmitting the minutes of the Traffic Safety Commission meeting of April 15, 1996.
- 10. From the Parks, Recreation and Community Services Director a report was received summarizing action taken at the Parks, Recreation and Community Services Commission meeting of April 17, 1996.
- 11. From the Community Development Director a report was received summarizing action taken at the Planning Commission meeting of April 18, 1996, as follows:
  - a.Commission approved an amended conditional use permit to add 5 downstairs apartment units for the Linowski Apartments at 350 College Street. The Commission also certified an NDEIR for the project which is located in the CBD Zone.
  - b.Commission tabled the proposed annexation and prezoning to Open Space (OS) of 1,533 acres of City owned land east of County Road 102 and

south of Interstate 5. The Commission requested direction from the City Council on whether to proceed with the prezoning and deferred action on the proposal until the City Council acts on the referendum petition on the recently Updated General Plan.

c.Commission approved a conditional use permit for a day care center at 139 Court Street. The Commission also certified an NDEIR for the project which is located in the C-2 Zone.

d.Commission elected Alex Seiberth Vice Chairman of the Planning Commission.

# **PUBLIC COMMENT:**

Michael Contreras proposed that the City Council approve a City of Woodland flag.

Mayor Rominger asked Mr. Contreras to give staff his phone number so that staff could contact him and work with him on his request.

# <u>PRESENTATION - CHAMBER OF COMMERCE CITY OPERATIONS REVIEW AND ADVISORY TASK FORCE:</u>

The City Manager said the City has been working with a Woodland Chamber of Commerce Task Force over the last 15 months dealing with a review of City operations by the Chamber. He said the Chamber has issued its report of the Task Force.

Neill Rabon, President of the Woodland Chamber of Commerce, thanked the City Manager and all of the City department heads for the excellent cooperation and good spirit in which the study was undertaken. He said the review enlightened the Task Force on some of things the City is doing, and the private sector shared some ideas on how to make some improvements.

Jim Ocheltree said the review took over a year, and the Task Force had an opportunity to talk to all of the department heads. He thanked the City and particularly the City Manager for providing all of the accommodations during that period of time. He said the major recommendation the Task Force would make to the City is to give more consideration to the privatization of services. He said the Task Force would like to see the City use a more imaginative approach toward pricing services and quantifying services so that particular specifications can be set up to put certain items out for bid. He said the Task Force is not saying that the City is inefficient in any way, but the Task Force would like to see the City open up to competitive factors so that others who are bidding on like kinds of services would have an opportunity. He said this could result in a savings in the City budget. He said the report outlines a number of recommendations. First the Task Force would like to see an accounting system established that traces cost by services. He said they could find no evidence that there was any kind of accounting system in place that kept tract of the number of services rendered, to whom they were rendered or what

the cost of those services are. He said the Task Force would also like the City to compare its wage rates to the local wage economy. He said it was evident to the Task Force that the City does a very good job of comparing wage rates to other cities, but it was the Task Force's opinion that the wages paid in the private sector, considering wages and benefits, are generally lower than what are paid by the City. The Task Force would like the City to be more in line with what they see as the Woodland wage rate and benefit structure. He said the idea of developing productivity standards and service standards was important to the Task Force. He said until the City has a good handle on those factors it really would not be feasible to get too much competition going because the City would have to have its own costs well in hand to tell whether it could get a better service from the private sector. Lastly, he said the Task Force discussed the idea of a mission-driven budget in which the City gets away from a line-item type of accounting and offers segments of money at a departmental level. He said this idea is outlined in a book entitled "Reinventing Government", and the idea is to provide an incentive for departments to save money as opposed to spending out at the end of the year. The idea is to set up a surplus at the end of the year to allow a department to set up funds for capital expenditures.

Mayor Rominger thanked the Task Force for the time and effort to generate the report, and she said the City values its relationship with the Chamber of Commerce. She said the City is open and ready to accept suggestions to allow the City operations to run smoother.

Vice Mayor Losoya said he is aware of that the concept of privatization is probably prevalent throughout the nation and many governmental entities in California are looking at privatization for some services.

Council Member Ryhal asked what the Task Force would like the Council to do.

Mr. Ocheltree said the Task Force would like the Council to direct the City administration to adopt some of the recommendations presented. He said the Task Force is well aware of the budget situation and feels there are ways to save money. He said efficiencies can be introduced, and this is a logical way of working through that.

Council Member Ryhal asked if the Task Force was looking for someone from the Chamber to facilitate and implement some of the changes.

Mr. Ocheltree said the Chamber Task Force has offered to work with the City, and the City can use the services of the Chamber. He said the members of the Task Force are volunteers, and he was not certain how much time could be given to the project and how much detail the Task Force would be expected to get into.

The City Manager said the City is already engaged in a competitiveness operation within its work force trying to identify some of those particular skills the City needs to focus on and work with for cost allocation and setting performance standards. He

suggested that the Council either set this matter for discussion at a special meeting in the not too distant future, and staff could review some of the things that are occurring with respect to competitiveness. He said the Chamber representatives could be invited to participate in those discussions, or the Task Force could appoint a couple of members to see where we might go on these issues.

Mayor Rominger said she and Council Member Borchard are working with the City Manager and City staff on competitiveness, and these recommendations might be a natural outgrowth of that assignment.

The City Manager said Council could ask that Mayor Rominger and Council Member Borchard expand their focus to include the Chamber Task Force recommendations, and they could report back to the Council.

Council Member Borchard said he would like to review the Task Force recommendations item by item, and he said the Council will make sure it properly responds to the recommendations.

Mr. Ocheltree said organizationally the people who served on the Task Force are struggling to complete their review, but he said many of the members would like the benefit of working with staff and Council.

# Council Member Flory arrived at the meeting at 7:44 p.m.

On motion of Council Member Borchard, seconded by Council Member Ryhal and carried by unanimous vote, the City Council received the Woodland Chamber of Commerce City Operations Review and Advisory Task Force report and set the matter for a future discussion, evaluation and response to the recommendations.

#### PROCLAMATION - OLDER AMERICANS MONTH:

On motion of Council Member Borchard, seconded by Council Member Losoya and carried by unanimous vote, the City Council proclaimed May as Older Americans Month.

Mayor Rominger presented the proclamation to Commission on Aging Chair Frank Cobos and Senior Center Program Manager Maryjane Coble.

#### PROCLAMATION - SUICIDE PREVENTION WEEK:

On motion of Council Member Borchard, seconded by Council Member Losoya and carried by unanimous vote, the City Council proclaimed May 6-11, 1996 as Suicide Prevention Week.

Mayor Rominger presented the proclamation to Carol Rodgers, Director of the mobile crisis team of Suicide Prevention of Yolo County.

#### PROCLAMATION - NATIONAL PUBLIC WORKS WEEK:

On motion of Council Member Ryhal, seconded by Council Member Flory and carried by unanimous vote, the City Council proclaimed May 19-25, 1996, as National Public Works Week in Woodland.

Mayor Rominger presented the proclamation to Tim Frank and Scott Gunther of the Public Works Department.

#### PROCLAMATION - HISTORIC PRESERVATION WEEK:

On motion of Council Member Borchard, seconded by Council Member Flory and carried by unanimous vote, the City Council proclaimed May 12-18, 1996, as Historic Preservation Week.

Mayor Rominger presented the proclamation to Judy Boyer-Johnson of the Historical Preservation Commission.

### CERTIFICATES OF APPRECIATION - HISTORIC PRESERVATION:

Steve Sabbadini, Woodland resident, showed before and after slides of the renovation of the Beamer Arches. He took the leadership role in the restoration project. He said his group raised \$15,000 for the project which was about 20 percent of the actual cost of the renovation.

Mayor Rominger presented a certificate of appreciation to Steve Sabbadini for organizing the restoration project.

Judy Boyer-Johnson said Marylin Thompson, Yolo County Archivist, was not able to attend this meeting, but she said there is a certificate of appreciation to be given to her at a later date. Ms. Boyer-Johnson said Ms. Thompson is being recognized for her dedicated service over several years to preserve historic documents and make them available to the general public for research purposes.

Mayor Rominger presented a certificate of appreciation to Shipley Walters, a Davis historian who recently completed a book on Woodland history entitled "Woodland City of Trees." Ms. Walters thanked Marylin Thompson, Jack Potter, and Tom Anderson for their help in writing her book.

#### MINUTES:

On motion of Council Member Borchard, seconded by Council Member Flory and carried by unanimous vote (Council Members Losoya and Ryhal abstained), the City Council approved the minutes for the regular Council meeting of March 5, 1996, as

corrected.

Council took no action on the April 23, 1996 Council meeting minutes.

#### HEARING - LANDMARK DESIGNATION FOR WOODLAND CEMETERY:

Mayor Rominger said the first public hearing scheduled is to consider approval of the proposed City Landmark Designation for the Woodland Cemetery.

Associate Planner Ron Pinegar said at their April 23, 1996 public hearing the Historical Preservation Commission found that the Woodland Cemetery established in 1869 met the criteria of Section 12A-3-1 of the City Code in that it identifies with a group of persons who had some influence on society and exemplifies the City's cultural, historical, political and economic heritage. He said the Cemetery is an integral part of the community in that Woodland's early pioneer settlers are for the most part all buried there. He said the person most recognized for founding Woodland, Frank Freeman, is buried at the Cemetery. Many local merchants and government leaders are buried there. Also, the Parks, Recreation and Community Services Commission as well as the local Cemetery Committee support the designation.

Mayor Rominger opened the public hearing.

B. J. Ford, Chairman of the Yolo County Historical Society Cemetery Committee, said her Committee is working with the Woodland Cemetery Committee in developing future projects for the Cemetery, and they support the historical landmark designation.

The following persons also spoke in support of the designation: Diana Nance, Woodland resident; Tom Mucha, Historical Preservation Commission Member; and Wally Foster, Woodland resident and member of the Marine Corps League.

There being no further comments, Mayor Rominger closed the hearing.

#### Resolution No. 3954:

On motion of Council Member Borchard, seconded by Council Member Ryhal and carried by unanimous vote, the City Council adopted Resolution No. 3954 designating the Woodland Cemetery located at 800 West Street (Assessor's Parcel Number 65-240-01) a Historical Landmark.

# **HEARING - COMMUNITY DEVELOPMENT BLOCK GRANT FUNDS:**

Mayor Rominger said the second public hearing scheduled is a continued hearing regarding approval of the Consolidated Plan for 1995-2000 and 1996 Action Plan for use

of Community Development Block Grant (CDBG) funds.

Assistant Planner Paul Hanson said Council reviewed the proposed Consolidated Plan and the 1996 Annual Action Plan at the April 16, 1996 Council meeting. At that meeting Council asked that the Action Plan be put into a percentage matrix, and he said Council Members received a copy of that matrix. He said at this time the City still has no final funding figure from HUD on 1996 CDBG funds.

Mayor Rominger opened the public hearing, and there being no comments, she closed the hearing.

After Council discussion the following action was taken:

On motion of Council Member Losoya, seconded by Council Member Flory and carried by unanimous vote, the City Council adopted the Amended Consolidated Plan 1995-2000 recommended by the CDBG Committee and the Annual Action Plan for 1996 with the revision requested by the City Council (see Exhibit A attached).

Community Development Director Janet Ruggiero said the application for 1996 CDBG funds will consist of 90 percent of last year's grant, and if HUD reduces the allocation the reduced percentages indicated in the matrix will apply.

# Council took a recess from 9:08 until 9:16 p.m.

#### **REPORTS OF CITY MANAGER:**

#### CONSENT CALENDAR:

Council Member Losoya requested removal of the letter of support for the County Delinquency Prevention Program grant application from the Consent Calendar. Council Member Ryhal requested removal of the item regarding military service credit from the Consent Calendar.

On motion of Council Member Flory, seconded by Council Member Borchard and carried by unanimous vote, the City Council approved the following Consent Calendar items:

# **CONSULTANT CONTRACTS FOR TRAFFIC SIGNAL IMPROVEMENTS:**

The City Council (1) awarded a contract for consulting engineering services in the amount of \$23,800 to Cooper, Thorne and Associates, Inc., for design of a new traffic signal at the intersection of West Main Street and Road 98 (SR 16), Project No. 95-22; (2) awarded a contract for consulting engineering

services in the amount of \$17,690 to Fehr and Peers Associates, Inc., for preliminary design descriptions and right-of-way construction of a signal at the intersection of Kentucky Avenue and West Street, Project No. 96-01; (3) awarded a contract for consulting engineering services in the amount of \$13,551 to CCS Planning and Engineering, Inc., for the West Street Signal Interconnect, Project No. 95-04; (4) authorized the Director of Public Works to sign the Project contracts on behalf of the City; and (5) authorized the Director of Public Works to execute contract amendments up to 10% of the aggregate total value of the contracts, \$5,500.

# **CLEAN AIR FUND AGREEMENTS FOR TRAFFIC SIGNAL PROJECTS:**

The City Council (1) approved Agreement Nos. 96-06, 96-07 and 96-08 between the Yolo-Solano Air Quality Management District and the City of Woodland; and (2) authorized the Director of Public Works to execute the agreements on behalf of the City.

# JOURNEY FOR CITY'S ANTIQUE FIRE STEAMER:

The City Council authorized members of the Woodland Fire Department to attend and participate in the festivities surrounding the Utah Statehood Centennial Celebration (June 15-16, 1996).

#### LABOR RELATIONS CONTRACT RENEWAL:

The City Council authorized a new two-year agreement with William Avery and Associates to provide labor relations services.

#### REPLACEMENT HEATING/AIR CONDITIONING UNIT FOR CITY HALL:

The City Council awarded the contract to replace City Hall heating and air conditioning equipment, Unit No. 2, to Vernon Jull Heating, Air Conditioning and Plumbing in the amount of \$17,850.

#### TRAFFIC SIGNAL AT COLLEGE STREET/DOUGLASS JUNIOR HIGH SCHOOL:

The City Council authorized advertisement for bids for the construction of a Pedestrian Traffic Signal on College Street at Douglass Junior High School, Project No. 95-06.

#### PUBLIC EMPLOYEES' RETIREMENT SYSTEM CONTRACT AMENDMENT:

The City Manager said Council is being asked to approve a resolution of intention dealing with the addition of military service credit to Public Employees' Retirement System (PERS) contract.

Council Member Ryhal asked if up to four years a City employee can buy back military service toward the retirement fund.

Assistant City Manager Kristine James said with this contract amendment employees can buy their military time up to four years. She said the cost depends on the salary of the individual, but she said there is no cost to the City. This provision would allow the employee to contribute to their own retirement fund.

#### Resolution No. 3955/Ordinance No. 1288:

On motion of Council Member Ryhal, seconded by Council Member Flory and carried by unanimous vote, the City Council (1) adopted Resolution No. 3955, a Resolution of Intention to add military service credits to the existing Public Employees' Retirement System (PERS) contract; (2) authorized the City Clerk to sign Compliance with Section 7507 and Certification of Governing Body's action; and introduced Ordinance No. 1288 authorizing the amendment to the contract.

#### **DELINQUENCY PREVENTION PROGRAM:**

Vice Mayor Losoya said he wanted the Delinquency Prevention Program item pulled from the Consents Calendar because there was someone present to explain the grant.

Lorraine Agtang-Greer, Program Manager with the Youth Program of the Yolo County Community Partnership Agency, said the County of Yolo is applying to the Office of Criminal Justice Planning for the grant. She said the grant would provide a case manager to work with the Mental Health, Department of Social Services, and Drug and Alcohol Programs. They would work with the youth who are serious violence offenders; the youth are either going to be placed out of State or returning to the State and need case management. She said they are applying for \$81,000 in grant funds, and \$25,000 will be used to hire the case manager to serve 25 to 35 youths a year.

On motion of Vice Mayor Losoya, seconded by Council Member Borchard and carried by unanimous vote, the City Council authorized the Mayor to sign a letter of support for the County of Yolo's application for State Delinquency Prevention Programs.

#### **REGULAR CALENDAR:**

#### **SALE OF CONAWAY RANCH:**

Mayor Rominger said she has met on two different occasions with representatives of P G and E Properties to discuss the potential sale of their property. She said the City was furnished with a marketing brochure which is now available. She said a group consisting of the City of Woodland, the City of Davis, the County of Yolo and the University of California at Davis is joining together in looking at the possible purchase of the Conaway Ranch. She then read a statement from the group entitled "Conaway Ranch: The Future of a Significant County Resource" (attached as Exhibit B). The statement indicated that the group will analyze whether common interests exist among various public agencies to consider acquisition of this property or control of important resources.

#### GENERAL PLAN REFERENDUM PETITION:

Council Member Borchard declared a conflict of interest even though he does not have a conflict with a majority of the General Plan, but he said the focus of the General Plan referendum has to do with a portion of the General Plan with which he does have a conflict. He said he would not participate in the discussion on the issue.

The City Manager, in the absence of the City Clerk, highlighted her report to Council. He said the referendum petition regarding the City Council's adoption of the updated General Plan has been examined by the County Clerk's office. The County Clerk's office verified that 2,829 signatures were filed with the referendum on March 28, 1996, and 2,028 signatures were found sufficient. The certificate indicated that also 801 signatures were not sufficient. The proponents needed to obtain 1,982 signatures of registered voters in the City of Woodland which is 10 percent of the 19,822 voters who were registered when the petition was filed. The referendum petition is thus sufficient. In accordance with the petition language the Council may either repeal its February 27, 1996 approval of the new General Plan or in the alternative submit the matter to a vote of the electors of the City at an election. He said if the City Council submits the matter to a vote, at least 88 days must elapse between the time the City Council orders the vote and when it actually takes place. There is no deadline in the California Elections Code specifying when the Council must take this action. However, to place the measure on the November 5, 1996, General Election ballot, the County Board of Supervisors must receive the request from the City for consolidation and calling a special election no later than August 6, 1996. With respect to the cost of placing a measure on a special election ballot, the estimate from the County Clerk's office is \$35,000 for a City stand alone election and approximately \$27,000 for placing the measure on the November 5, 1996 ballot.

Mayor Rominger proposed that the Council set a work study session to go over this topic to better familiarize the Council Members with the issues. She asked about the wording that would appear on the ballot and how that is determined.

City Attorney Ann Siprelle said she does not know exactly what the wording has to be, but the voters would be asked to approve the previous resolution that adopted the 1996 General Plan. That measure would have to be affirmed by a majority of the voters, a simple majority.

Vice Mayor Losoya said he would also like to set the matter for a study session to gather more information.

The City Manager pointed out that the City Council received this evening a letter from Rick Elkins, a local real estate broker, expressing concerns about the methods used in the collection of the signatures themselves.

The City Attorney said she will respond to the letter. She said her office is looking into whether or not the names and addresses of the circulators of the petition can be disclosed under the Public Records Act. She said the law is not clear on that issue.

With regard to that letter Mayor Rominger said her understanding was that the petition was confidential.

The City Attorney said the petition cannot be disclosed under the Public Records Act. She aid the word "petition" is defined to mean any portion of the petition to which signatures are attached, and the case law makes it clear that the purpose is to provide the signers of a petition with privacy. The issue of the circulators of the petition and their addresses is not addressed.

Mayor Rominger said she was wondering if the petition is not public information how the Elkins Company came up with the names of the circulators.

The City Attorney said the Elkins Company does not have the names but is asking the City to provide those names. Unless the City can determine that those portions of the petition can be disclosed the City will not disclose those names.

The City council set May 28, 1996, 5:00 p.m. for a discussion about the General Plan referendum petition.

#### Council took a recess from 9:00 p.m. until 9:05 p.m.

Mayor Rominger thanked Robin Adam, who is a WAVE volunteer, for

serving as camera operator for the meeting.

#### I-5/STATE ROUTE 113 CONNECTION STUDY:

Director of Public Works Gary Wegener said on October 17, 1995 Council awarded a contract to Mark Thomas and Company for a study to evaluate multiple alternatives to complete the connection between Interstate 5 (I-5) and State Route 113 (SR 113).

Tim Flemming of Mark Thomas and Company, project manager, presented to Council its progress on the I-5/SR 113 connection study and reviewed some of the screening criteria. He said in late May there will be two focused meetings with community groups, one with property owners and one with community organizations which may be interested in the project. On June 3 there will be an open public meeting for a display of detailed maps. On June 25 a workshop meeting is scheduled with the Council to discuss the results of the screening. He said when SR 113 was constructed at I-5, there was only a partial interchange constructed, and it only provides for movements for northbound SR 113 to northbound I-5 and southbound I-5 to southbound SR 113. He said this is an incomplete connection, and traffic has to get off at Main Street and continue to SR 113. The problem is this mixes regional traffic into the flow of local traffic, and the problem can get worse. He said it is projected that by the year 2015, more than 20 percent of the traffic on Main Street will be regional traffic trying to use Main Street as the cut-through from Davis to the Airport, for example. regional traffic will look for alternatives within the local traffic patterns. He said in an effort to address this deficiency, Caltrans prepared a Project Study Report (PSR) in 1992 as the first step in constructing improvements to the interchange. He said this scoping process sets a framework for future activities and identifies right-ofway requirements and is a required document to capture state and federal funding. In 1992 Caltrans did not consult with the City and did its own PSR which was not sensitive to City land use and needs. The PSR became obsolete and Caltrans does not support any of the findings in the document. He said his firm was hired to take a fresh look at the connection and evaluate multiple alternatives for the following options:

- (1) a lower speed (tighter radius) freeway to freeway connection at the junction of I-5 and SR 113;
- (2) an urban arterial connection between SR 113 at the County Road 25A interchange and I-5 at the County Road 102 interchange, using County Road 25A and County Road 102;
- (3) an urban arterial connection between SR 113 at the County Road 25A interchange and a new freeway interchange east of County Road 102, using County Road 25A and extending a new road through lands east of the City.

He said each of the options is going to address the alternatives in a different way with different merits and different pros and cons. He said it will be difficult for his firm to just give the City some traffic numbers, level of service numbers and cost because it would be comparing apples and oranges. He said they need to develop a way to compare the alternatives. On similar projects his firm has developed a set of screening criteria that they use and come up with additional screening results. He said these findings can be discussed at the workshop. Proposed quantitative criteria include: initial cost criteria, ongoing cost criteria, travel time criteria, regional traffic considerations, average daily traffic on key roadway segments and cost/value comparisons. Qualitative comparisons involve environmental criteria such as farmland impacts, socioeconomic impacts, visual impacts, infrastructure, flooding, noise impacts, etc. After the workshop on June 25, he said, after Council approves the direction the study is going the formal PSR document will be prepared. In mid-October Mark Thomas and Company will come back to Council for an alternative and direction.

Council Member Ryhal asked if there are any costs associated with the three options.

Mr. Flemming said option #1 (above) has five alternatives and the alternatives his firm developed range around \$25,000,000 for construction and right-of-way costs. Option #2 alternatives are about the same as the option #1 costs. Option #3 alternatives exclusive of right-of-way costs are about \$20,000,000 and could be as much as \$30,000,000.

The City Manager said this is the beginning of a long term project, and there is a tendency when cost figures are given to back away. He said the Council is being asked to take some steps now to reduce the cost of solving problems 10 to 20 years down the road. He said the current stretch of SR 113 from County Road 27 to Main Street took 20 to 25 years to plan, design and construct.

Rob Hines, engineer for the project, was also present at the meeting.

On motion of Council Member Borchard, seconded by Council Member Flory and carried by unanimous vote, the City Council approved the recommended criteria for evaluation of State Route 113/Interstate 5 connection alternatives; and authorized staff to proceed with the screening of alternatives.

# DRAFT FY 1996-97 OPERATIONS AND MAINTENANCE BUDGET:

The City Manager said Council received the draft Fiscal Year 1996-97 Operations and Maintenance Budget with the agenda packet. The only action he requested was to set the matter for a budget workshop for review. He highlighted the budget. He said the biggest problem is street maintenance.

On motion of Council Member Flory, seconded by Council Member Borchard and carried by unanimous vote, the City Council set the draft FY 1996-97 City Operations and Maintenance Budget for discussion at the Council adjourned regular meeting 7:00 p.m., Tuesday, May 28, 1996.

#### AB 3161 - WOODLAND SALES TAX ELECTION AUTHORIZATION:

The City Manager said the City has been engaged in an effort to work with the Chamber of Commerce and other business people seeking authorization for a local sales tax measure, AB 3161, to avoid a road maintenance assessment. The legislation was introduced by Assemblyman Hannigan in February, and there was a major road block in the Assembly Revenue and Taxation Committee on April 22. There was a vote by the Committee with Democrats in favor and Republicans against the bill, and the bill failed Committee approval by a vote of 3 (ayes) to 5 (noes). Subsequent to that the City was informed through Hannigan's office that the Assembly Revenue and Taxation Committee would not reconsider the bill either in its current form or an amended form. He said the City has been told recently that there are some other possible means of trying to have the measure reconsidered, and staff met with the group which had come before Council in support of a sales tax measure and evaluated the situation with them. He said they felt it was worth pursuing the legislative measure in a different format this year. The group wants to continue considering the measure. He said it is pretty clear that AB 3161 is dead, but there are some means of getting a bill attached to another legislator's existing bill and have the matter reconsidered on the Senate side. He said the committee talked about strategies and seeking the support of Senator Johannessen. Contacts were made later today with Johannessen's office, and he indicated he was prepared to author a bill for the City if the measure was 2/3's for a specific sales tax for roads, but it would require for passage at the local level 2/3's voter approval. He said the committee spoke about that this morning and the consensus was that the Committee was not prepared to have legislation approved by the State that they did not feel they could work with in the campaign. He said the difficulty of getting 2/3's approval is almost unsurmountable.

Council Member Borchard said the group of business owners, called "Partners for Woodland Progress", decided to keep pushing. He said the group wants stick with the general purpose tax which requires a majority vote, but which is harder to get through the legislative committee.

The City Manager pointed out that the Council has some decisions to make in the not too distant future regarding road assessments. The City Manager said the Council has until the end of June to act on creating the assessments. If the Council chooses not to act on the assessments the City would have to start the process over again in subsequent years. He said there is the potential for a statewide initiative on the November ballot which would take away the City

Council's ability to impose districts such as the road maintenance assessments without some kind of a vote process of the affected property owners. If that measure passes the City would be precluded from taking that action which it can today. To impose the district by the end of June the Council could decide not to charge any fee for the first year, and that would enable the Council to have the district in place if the City is not able to secure sales tax sources this year.

Council Member Borchard said the committee is trying to make other contacts and working directly with the Chamber of Commerce Executive Director who is contacting the California Chamber of Commerce. He said there were three auto dealerships represented, and they have their links with the legislators.

#### RESOLUTION NO. 3956 - TAX REVENUE ANTICIPATION NOTES:

Finance Director Margaret Vicars said Tax and Revenue Anticipation Notes known as TRANS allows the City to even out its cash flow that is caused by property taxes only coming in twice a year while the City's expenditures are on a monthly basis. The City can also earn interest from the investment of those funds. She said the City has been taking part in the TRANS pool which is supported by the California Statewide Communities Program for the last four years. She said the City is looking at about \$1.6 million this year.

On motion of Council Member Borchard, seconded by Council Member Flory and carried by unanimous vote, the City Council adopted Resolution No. 3956 authorizing the City of Woodland to participate in the California Statewide Communities 1996 Tax Revenue Anticipation Notes (TRANS) Program.

# **DOWNTOWN SIGN WORKSHOP:**

Assistant Planner Paul Hanson reported on the April 25, 1996 downtown sign workshop. Attending the meeting were a group of panelists as well as staff. Staff covered the purpose, policy and process for the downtown sign program and sign enforcement policy. Staff also reviewed the downtown redevelopment efforts. The panelists covered the downtown image, historic design, business identity, production and materials of signs, and historic significance of the downtown. Fourteen people attended the workshop, and the major issue that did not get resolved was sign enforcement in the downtown. He said staff advised the attendees that it would continue to work with the downtowners on the issue.

The Community Development Director said staff will be reporting back to the Council with some issues after working with the downtowners, and one issue will be enforcement.

#### DOWNTOWN BUSINESS AND RECRUITMENT COORDINATOR:

The Community Development Director said an agreement between the Woodland Chamber of Commerce, the developer of Yolo Polo Plaza and the City was a condition of approval and part of the mitigation for the Yolo Polo Plaza project at 1716 East Main Street. There is the requirement that there be funding for a three year period and that there be a part-time downtown coordinator hat would be housed with the Woodland Chamber of Commerce. She said the agreement has been reviewed by the Downtown Improvement Association and the Chamber of Commerce and Mr. John Laugenour, developer. She noted a change in the agreement to state that "the cost for administering the program shall not exceed \$25,230 for the first year and \$22,150 per year for two years thereafter."

On motion of Council Member Flory, seconded by Council Member Borchard and carried by unanimous vote, the City Council authorized the City Manager to sign an agreement, with corrections, between the City of Woodland, John Laugenour (developer), and the Chamber of Commerce regarding the Downtown Business and Recruitment Coordinator.

#### GREENWASTE PREVENTION PROGRAM:

Redevelopment Coordinator Rebecca Brown explained the public-private partnership proposal for a grass recycling and composting program. She said this program will assist in the AB 939 goals of the 50 percent diversion by the year 2000.

On motion of Council Member Borchard, seconded by Council Member Ryhal and carried by unanimous vote, the City Council approved a two-part greenwaste prevention program with an estimated program budget of \$20,000.

On motion of Council Member Borchard, seconded by Council Member Ryal and carried by unanimous vote, the City Council extended the meeting from 10:30 p.m. until 11:00 p.m.

#### FIRE TRAINING CENTER PROJECT:

Associate Civil Engineer Alan Mitchell said in 1994 the construction of Fire Station No. 3 was put out for bid, and the base bid involved the apparatus bay plus the personnel wing. Additive 1 was the training wing shell, and Additive 2 was completion of the training wing interior and adjacent parking lot. Due to budget constraints at the time the base bid plus Additive 1 were constructed, so he said at this time Council is requested to approve the first step of completing the training wing and the adjacent parking structure. Council was asked to approve a service agreement with the original architect to take the original plans and specifications to put this small project out for bid.

On motion of Council Member Borchard, seconded by Council Member Losoya and carried by unanimous vote, the City Council (1) awarded the "Contract for Services" between the City of Woodland and Keith F. Long/Architect and authorized expenditures in the amount of \$8,000 for Phase I, pre-construction design, and \$5,500 for Phase II, construction design support for Fire Station No. 3, and (2) authorized the Public Works Director to execute the contract on behalf of the City.

# JOINT MEETING WITH YOLO COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT:

Mayor Rominger said there is at least one project pending with Yolo County Flood Control and Water Conservation District and possibly two or three more, and she felt it would be beneficial for the Council to meet with the District Board. She said this would give the Council an opportunity to know who the Board Members are and understand their philosophies and their interests so they can better work together on projects of mutual interest.

On motion of Council Member Losoya, seconded by Council Member Ryhal and carried by unanimous vote, the City Council agreed to hold a joint meeting with the Yolo County Flood Control and Water Conservation District Board.

The City Manager said staff will work with the District to determine an acceptable date for the joint meeting.

#### POLICY FOR BOARD AND COMMISSION CANDIDATE INTERVIEWS:

The City Manager said the Council at the April 23, 1996 orientation session talked about Council's current policy of conducting board and commission candidate interviews in open session. He said the Council expressed a desire to hold those interviews in private, and he said it is purely a policy call to make that change. He said there is nothing in the Brown Act requiring those session to be open to the public, and this would not affect the Council's policy of having two Council Members meet in the standing committees such as the 2 x 2 meetings.

Vice Mayor Losoya said he proposed that the interviews be conducted in private. Council Member Flory said he felt strongly that the interviews should remain open to the public.

On motion of Vice Mayor Losoya, seconded by Council Member Ryhal and carried by the following vote, the City Council agreed to change the current policy regarding conducting board and commission interviews and agreed to conduct interviews in private:

AYES: COUNCIL MEMBERS: Borchard, Losoya, Ryhal, Rominger

NOES: COUNCIL MEMBERS: Flory

#### **PLANNING COMMISSION INTERVIEWS:**

On motion of Council Member Flory, seconded by Mayor Rominger and carried by unanimous vote, the City Council appointed Council Members Ryhal and Borchard to interview Planning Commission candidates.

#### **FUTURE MEETING AGENDA ITEMS:**

Mayor Rominger requested a future meeting agenda item regarding public art and art in public places.

# ORDINANCE NO. 1287 - SIDE YARD SETBACK:

On motion of Council Member Borchard, seconded by Council Member Ryhal and carried by unanimous roll call vote, the City Council adopted and read by title only Ordinance No. 1287, "An Ordinance Amending Articles 7, 8 and 9 of Chapter 25 of the Code of the Cit of Woodland Dealing with Side Yard Requirements for the R-1, R-2 and N-P Zones."

# **ADJOURNMENT:**

Α	١t	10	):55	p.m.	the	meeting	ı was a	djourned	

Deputy City Clerk of the City of Woodland	